

## Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00  
CIAE-00 DODE-00 PM-05 H-01 INR-07 L-03 NSAE-00  
PA-01 PRS-01 SP-02 SS-15 CU-04 OMB-01 TRSE-00  
BIB-01 HA-05 ACDA-12 /071 W  
-----120656 012019Z /43

O R 011927Z FEB 78 ZFF4  
FM AMEMBASSY BELGRADE  
TO SECSTATE WASHDC NIACT IMMEDIATE 4852  
INFO AMEMBASSY BERLIN  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
AMEMBASSY LONDON  
AMEMBASSY MOSCOW  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY ROME  
AMEMBASSY SOFIA  
AMEMBASSY WARSAW  
USMISSION USNATO  
USMISSION USBERLIN  
USIA WASHDC  
USDEL MBFR VIENNA  
USCINCEUR

C O N F I D E N T I A L BELGRADE 0798

FOR EUR/RPM AND EUR/SOV FROM USDEL CSCE

E O 11652: GDS  
TAGS: CSCE, OCON  
SUBJ: BELGRADE CSCE -- NATO CAUCUS ON NEUTRAL/NON-ALIGNED PAPER

REF: STATE 025976 (NOTAL)

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SUMMARY: NATO CAUCUS HAS AGREED TO ADVISE NEUTRAL/NON-  
ALIGNED (NNA) THAT ALLIES ARE PREPARED TO BEGIN  
NEGOTITIONS IN CONTACT GROUPS ON BASIS OF NNA PAPER  
FEB 3. ALLIES AGREED THAT NNA PAPER NEEDS SOME  
STRENGTHENING, PARTICULARLY IN HUMAN RIGHTS AREA, AND  
WILL MEET AGAIN FEBRUARY 2 TO WORK OUT REALISTIC  
ESSENTIALS FOR NEGOTIATION. NNA REPORT THAT SOVIETS

APPEAR WILLING TO OPEN NEGOTIATIONS FEBRUARY 3, BUT WE ARE AWAITING DEFINITE CONFIRMATION. WE AND ALLIES SEE DEVELOPMENTS AS ENCOURAGING, BUT LONG, UNCERTAIN ROAD LIES AHEAD, AND IT IS STILL FAR FROM CERTAIN THAT SOVIETS HAVE SAME CONCEPT OF NEGOTIATIONS ON BASIS OF NNA PAPER AS DO ALLIES. END SUMMARY.

1. ALLIED HEADS OF DEL CAUCUSED FEB 1 TO DISCUSS NNA COMPROMISE PAPER CIRCULATED INFORMALLY EARLIER IN DAY (TEXT SEPTTEL). NNA HAVE ADVISED ALLIES THAT THEY BELIEVE SOVIETS ARE PREPARED TO OPEN NEGOTIATIONS ON BASIS OF NNA PAPER IN FOUR CONTACT GROUPS FEB 3. WE ARE AWAITING DEFINITE CONFIRMATION.

2. NATO CAUCUS AUTHORIZED ITS CHAIRMAN (FRG) AND EC-9 CHAIRMAN (DENMARK) TO ADVISE NNA OF FOLLOWING: A) ALLIED AMBASSADORS HAVE HAD OPPORTUNITY ONLY TO EXAMINE NNA PAPER SUPERFICIALLY, AND WILL WISH TO CONSULT FURTHER WITH THEIR CAPITALS. B) ON SUPERFICIAL EXAMINATION, NNA PAPER DOES NOT FULLY CORRESPOND TO OUR VIEWS OF CONCLUDING DOCUMENT. IT CONTAINS SOME OBJECTIONABLE MATERIAL AS WELL AS SOME UNFORTUNATE OMISSIONS. C) HOWEVER, ON THE UNDERSTANDING THAT THE EARLIER NNA PAPER ON GENERAL POLITICAL CONCLUSIONS, BM/65, AND THE NEW PAPER ARE TO BE CONSIDERED AS SINGLE DOCUMENT, ALLIED DELS ARE PREPARED TO COMMENCE NEGOTIATIONS MAY HAVE JOGGED CONFERENCE INTO NEGOTIATING SITUATION. CONFIDENTIAL

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ON BASIS OF THIS DOCUMENT IN FOUR INFORMAL CONTACT GROUPS FEB 3. D) ALLIES UNDERSTAND THAT FOUR CONTACT GROUPS ARE TO DEAL WITH GENERAL POLITICAL CONCLUSIONS AND PRINCIPLES (INCLUDING ASSESSMENT OF IMPLEMENTATION), CBMS, BASKET TWO AND BASKET THREE. FOR TIME BEING AT LEAST MEDITERRANEAN AND FURTHER FOLLOW-UP WILL CONTINUE TO BE DISCUSSED IN EXISTING DRAFTING GROUPS. FRG AND DANISH REPS WERE ALSO AUTHORIZED TO ADVISE NNA THAT USDEL HAS NOT ABANDONED IDEA OF FILING A DRAFT CONCLUDING DOCUMENT AT AN APPROPRIATE TIME BUT THAT, AS INDICATED IN AMBASSADOR GOLDBERG'S JANUARY 27 PLENARY STATEMENT, USDEL'S ACTIONS WILL BE GUIDED BY COURSE OF NEGOTIATIONS.

3. ALLIED AMBASSADORS FURTHER AGREED ON FOLLOWING GENERAL PRESS LINE: CIRCULATION OF NNA PAPER, WHICH SUPPLEMENTS BM/65, HAS CREATED A NEW SITUATION. COMBINED NNA PAPER OBVIOUSLY REQUIRES STUDY AND CONSULTATIONS WITH CAPITALS, BUT IT SHOULD BE REGARDED AS A POSITIVE CONTRIBUTION.

4. ENCOURAGING ASPECT OF NATO CAUCUS, FROM WHICH US CAN DERIVE SOME SATISFACTION, WAS UNANIMITY THAT AREA IN WHICH NNA PAPER REQUIRES STRENGTHENING IS HUMAN RIGHTS- MONITORING

GROUP SITUATION. ALLIES ALSO EXPRESSED GENERAL VIEW THAT  
AMB GOLDBERG'S STRONG PLENARY STATEMENT JAN 27  
AND INDICATION THAT USDEL WAS PREPARED TO FILE ITS OWN  
CONCLUDING DOCUMENT HAD POSITIVE EFFECT OF STIMULATING NNA  
TO REACH AGREEMENT ON THEIR OWN COMPROMISE PROPOSALS AND

5. NATO HEAD OF DEL WILL CAUCUS AGAIN  
FEB 2 AT 1630 BELGRADE TIME TO REACH AGREED POSITION  
ON REALISTIC ESSENTIAL REQUIREMENTS WITH WHICH TO ENTER  
NEGOTIATIONS FOLLOWING DAY. USDEL IS TRANSMITTING BY  
SEPTTEL ITS PRELIMINARY ASSESSMENT OF NNA PAPER AND WILL  
BE MEETING BEFORE NATO CAUCUS TO WORK OUT OUR OWN POSITION.  
WE WOULD APPRECIATE RECEIVING ANY VIEWS DEPT MAY  
WISH TO CONVEY AT THIS TAGE, IF POSSIBLE BEFORE START  
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OF NATO CAUCUS.

6. WE CONSIDER THAT CIRCULATION OF NNA PAPER , ALLIED  
UNANIMITY, AND REPORTED INITIAL SOVIET REACTION ARE  
POSITIVE DEVELOPMENTS. WE STILL HAVE A LONG WAY TO GO,  
HOWEVER, WE ARE HOPEFUL THAT SOVIETS WILL CONFIRM  
AGREEMENT TO OPEN NEGOTIATIONS FEB 3, BUT IT REMAINS  
TO BE SEEN WHETHER THEY WILL ENGAGE IN THEM WITH REAL  
FLEXIBILITY, PARTICULARLY ON QUESTION OF INCLUDING  
APPROPRIATE IMPLEMENTATION AND HUMAN RIGHTS LANGUAGE.  
BECAUSE OF SHADLS THAT LIE AHEAD, NEGOTIATIONS WILL BE  
AT BEST ARDUOUS. WE WOULD STRONGLY URGE, THREFORE, THAT  
DEPT CAUTION AGAINST UNDUE OPTIMISM ABOUT OUTCOME  
IN ANY STATEMENTS TO PRESS.

7. AMBASSADOR GOLDBERG WLL SEND MORE COMPREHENSIVE AND  
UP TO DATE ASSESSMENT OF SITUATION REQUESTED REFTTEL  
SOON AS POSSIBLE.  
GOLDBERG

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NNN

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